

Fire and Police Pension Fund, San Antonio

Actuarial Valuation and Review as of January 1, 2019

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June 21, 2019

Board of Trustees Fire and Police Pension Fund, San Antonio 11603 W. Coker Loop, Suite 201 San Antonio, Texas 78216-3099

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of January 1, 2019. It summarizes the actuarial data used in the valuation, analyzes the preceding year's experience, and establishes the funding requirements for fiscal 2019.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Pension Fund. The census information and financial information on which our calculations were based was prepared by the staff of the Fund. That assistance is gratefully acknowledged.

The actuarial calculations were directed under the supervision of Deborah K. Brigham, FCA, ASA, MAAA, Enrolled Actuary. Ms. Brigham is a member of the American Academy of Actuaries and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in this actuarial valuation is complete and accurate. Further, in our opinion, the assumptions as approved by the Board are reasonably related to the experience of and the expectations for the Fund.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By:

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Section 1: Actuarial Valuation Summary

Purpose and Basis

This report was prepared by Segal Consulting to present a valuation of the San Antonio Fire and Police Pension Fund as of January 1, 2019. The valuation was performed to determine whether the assets and contribution rates are sufficient to provide the prescribed benefits. The measurements shown in this actuarial valuation may not be applicable for other purposes. In particular, the measures herein are not necessarily appropriate for assessing the sufficiency of Fund assets to cover the estimated cost of settling the Fund's benefit obligations. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

The contribution requirements presented in this report are based on:

- The benefit provisions of the Pension Fund, as administered by the Board;
- > The characteristics of covered active participants, inactive vested participants, and retired participants and beneficiaries as of December 31, 2018, provided by the Fund;
- > The assets of the Plan as of December 31, 2018, provided by the Fund;
- > Economic assumptions regarding future salary increases and investment earnings;
- > Other actuarial assumptions regarding employee terminations, retirement, death, etc. and
- > The funding policy adopted by the Board.

The assumptions and methods used to value the Plan were set by the Board of Trustees, based on recommendations made by Segal Consulting following a five-year experience study for the period ended September 30, 2014.

Certain disclosure information required by GASB Statements No. 67 for the Pension Fund's financial statements as of December 31, 2018 and by GASB Statement No. 68 for the City's financial statements as of September 30, 2019 is provided in a separate report.

Significant Issues

- 1. The Board's funding policy for the Pension Fund states that, in the event that the effective period for amortizing the unfunded actuarial accrued liability is greater than 20 years, the Board Recommended Contribution will be based on 20 years. In effect, the 20-year period is a ceiling. In previous actuarial valuations, the recommended contribution was based on 30-year amortization. In June 2018, the Board approved a decrease in the period to 20 years for valuation purposes, to align with the funding policy, and the results included in this report are on that basis. The 2018 recommended contribution, based on 30 years, was \$94.9 million, or 29.78% of payroll. As noted in Section 1 of the last year's valuation, had a 20-year period been in place as of January 1, 2018, the recommended contribution would have been \$100.4 million, or 31.49% of payroll.
- 2. The recommended contribution for the upcoming year is 34.03% of projected payroll, an increase of 2.54% of pay from the last valuation's calculated 20-year rate of 31.49%. As a dollar amount, the recommended contribution has increased from \$100.4 million to \$114.0 million. This increase takes into account losses on investment and demographic experience, as well as an adjustment to the procedures for projecting compensation in the liability calculations, as discussed in conjunction with the actuarial audit of the Fund earlier this year.
- 3. The City is expected to continue to contribute 24.64% of pay, and members are expected to contribute 12.32%, for a total of 36.96% of pay. The total normal cost is 24.42% of payroll and is fully covered by the 36.96% contribution rate. Since the actual budgeted contributions are greater than the recommended amount, the unfunded liability is effectively being amortized over a period of 13.89 years as a level percent of pay. This is a 4.01-year increase in the effective period from 9.88 in the prior valuation, but remains less than the recommended 20-year period. Thus the Fund is in compliance with the provisions of its Actuarial Funding Policy. The Fund also continues to meet the requirements of the State Pension Review Board (PRB) for actuarial soundness, and no Funding Soundness Restoration Plan is required.
- 4. Segal Consulting ("Segal") strongly recommends an actuarial funding method that targets 100% funding of the actuarial accrued liability. Generally, this implies payments that are ultimately at least enough to cover normal cost, interest on the unfunded actuarial accrued liability and the principal balance. The funding policy adopted by the Fund meets this standard.
- 5. The funded ratio (the ratio of the actuarial value of assets to actuarial accrued liability) is 87.94%, compared to the prior year funded ratio of 90.34%. This ratio is one measure of funding status, and its history is a measure of funding progress. Using the market value of assets, the funded ratio is 80.42%, compared to 90.34% as of the prior valuation date. These measurements are not necessarily appropriate for assessing the sufficiency of Fund assets to cover the estimated cost of settling the Fund's benefit obligation or the need for or the amount of future contributions.
- 6. The actuarial experience loss for 2018 is \$105.3 million, or 2.8% of actuarial accrued liability. Of this loss, \$70.5 million is attributable to unfavorable investment returns. The remainder is a loss due to demographic experience and programming changes for projecting compensation, offset by a gain resulting from actual contributions greater than the recommended amount.

- 7. The rate of return on the market value of assets was -3.87% for the 2018 plan year. The return on the actuarial value of assets was 5.03% for the same period due to the partial recognition of the 2018 market loss under the actuarial asset smoothing method. This resulted in an actuarial loss when measured against the assumed rate of return of 7.25%. Given the low fixed income interest rate environment, target asset allocation and expectations of future investment returns for various classes, we advise the Board to continue to monitor actual and anticipated investment returns relative to the assumed long-term rate of return on investments of 7.25%.
- 8. In March 2018, Segal recommended and the Board approved a new asset valuation method for funding purposes. The new method recognizes each year's gain or loss on market value at 20% per year over a five-year period. The Trustees opted to implement this method prospectively, so the actuarial value was set equal to market value on January 1, 2018. As noted, there was an investment loss on market value loss in 2018, and 80% of that loss has been deferred for future recognition. The actuarial value of assets is now 109.4% of market value. As the deferred net loss is recognized in future years, the cost of the Plan is likely to increase unless the net loss is offset by future experience. The recognition of the deferred market loss of \$281.9 million will also have an impact on the future funded ratio. If the actuarial value were equal to market value again this year, the recommended contribution would increase from \$114.0 million to \$134.1 million, or from 34.03% of pay to 40.01% of pay. The effective amortization period would be 28.18 years, and according to the terms of the funding policy the Board would need to decide what action to take or recommend, as appropriate.
- 9. This actuarial report as of January 1, 2019 is based on financial and demographic data as of December 31, 2018. Changes subsequent to that date are not reflected and will affect future actuarial costs of the plan.
- 10. Since the actuarial valuation results are dependent on a given set of assumptions, there is a risk that emerging results may differ significantly as actual experience proves to be different from the assumptions. We have not been engaged to perform a detailed analysis of the potential range of the impact of risk relative to the Fund's future financial condition, but have included a brief discussion of some risks that may affect the Fund in Section 2. A more detailed assessment would provide the Board with a better understanding of the inherent risks. This could be important because relatively small changes in investment performance can produce large swings in the unfunded liabilities, since the assets and liabilities are of similar size. The Board has not had a detailed risk assessment in several years.
- 11. This report constitutes an actuarial valuation for the purpose of determining the actuarially determined contribution under the Plan's funding policy and measuring the progress of that funding policy. The Net Pension Liability (NPL) and Pension Expense under Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68, for inclusion in the Fund's financial statements as of December 31, 2018 and the City's financial statements as of September 30, 2019, are provided separately.

Summary of Key Valuation Results

		2019	2018
Contributions for plan	Recommended contribution ¹	\$114,008,928	\$94,922,777
year beginning	Recommended contribution as a percent of payroll	34.03%	29.78%
January 1:	Actual contributions		\$117,494,748
	Actual contribution rate	36.96%	36.96%
	Effective amortization period	13.89 years	9.88 years
Actuarial accrued	Retired participants and beneficiaries	\$2,000,711,128	\$1,915,171,011
liability for plan year	Inactive vested participants ²	575,115	2,193,836
beginning January 1:	Active participants	1,746,585,796	1,619,292,744
	Inactive participants due a refund of employee contributions	1,378,821	1,572,917
	Total	3,749,250,860	3,538,230,508
	Normal cost including administrative expenses and adjusted for timing	81,832,563	76,055,869
Assets for plan year	Market value of assets (MVA)	\$3,015,158,660	\$3,196,529,718
beginning January 1:	Actuarial value of assets (AVA)	3,297,010,974	3,196,529,718
	Actuarial value of assets as a percentage of market value of assets	109.35%	100.00%
Funded status for plan	Unfunded actuarial accrued liability on market value of assets	\$734,092,200	\$341,700,790
year beginning	Funded percentage on MVA basis	80.42%	90.34%
January 1:	Unfunded actuarial accrued liability on actuarial value of assets	\$452,239,886	\$341,700,790
	Funded percentage on AVA basis	87.94%	90.34%
Key assumptions:	Net investment return	7.25%	7.25%
	Inflation rate	3.00%	3.00%
	Payroll increase	3.50%	3.50%
Demographic data for	Number of retired participants and beneficiaries	2,779	2,719
plan year beginning	Number of inactive vested participants ²	1	3
January 1:	Number of active participants	4,042	3,906
	Number of inactive participants entitled to a refund of employee contributions	19	23
	Total payroll	\$320,420,347	\$307,974,442
	Average payroll	79,273	78,847
	Projected payroll	\$335,065,889	\$318,753,547

¹The recommended contribution was based on 30-year amortization of the unfunded liability in the January 1, 2018 valuation, and is based on 20-year amortization as of January 1, 2019.

²Participants with 20 or more years of service who are on indefinite suspension are included as inactive vested participants entitled to retirement benefits, rather than inactive participants due a refund on contributions.

Important Information About Actuarial Valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal Consulting ("Segal") relies on a number of input items. These include:

Plan of benefits	Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
Participant data	An actuarial valuation for a plan is based on data provided to the actuary by the Fund. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
Assets	The valuation is based on the market value of assets as of the valuation date, as provided by the Fund. The Fund uses an "actuarial value of assets" that differs from market value to gradually reflect year-to-year changes in the market value of assets in determining the contribution requirements.
Actuarial assumptions	In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan's assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results, that does not mean that the previous assumptions were unreasonable.

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

- The actuarial valuation is prepared at the request of the Board. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.
- Actuarial results in this report are not rounded, but that does not imply precision.
- If the Fund is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Board should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of the Fund, it is not a fiduciary in its capacity as actuaries and consultants with respect to the Fund.

Section 2: Actuarial Valuation Results

Participant Data

The Actuarial Valuation and Review considers the number and demographic characteristics of covered participants, including active participants, inactive vested participants, retired participants and beneficiaries.

This section presents a summary of significant statistical data on these participant groups.

More detailed information for this valuation year and the preceding valuation can be found in Section 3, Exhibits A, B, and C.

PARTICIPANT POPULATION: 2009 – 2018

Year Ended December 31 ¹	Active Participants	Inactive Vested Participants ²	Retired Participants and Beneficiaries	Ratio of Non-Actives to Actives
2009	3,735		2,074	0.56
2010	3,808		2,150	0.56
2011	3,904		2,182	0.56
2012	3,925		2,255	0.57
2013	3,955		2,317	0.59
2014	3,944		2,373	0.60
2015	3,815		2,478	0.65
2016	3,787		2,634	0.70
2017	3,906	3	2,719	0.70
2018	4,042	1	2,779	0.69

¹Prior to 2016, valuation cycles reflect 12-month periods ending September 30.

²The chart excludes terminated participants due a refund of employee contributions. Beginning with the 2018 valuation, participants with 20 or more years of service who are on indefinite suspension are included as inactive vested participants entitled to retirement benefits.



Active Participants

Plan costs are affected by the age, years of service and payroll of active participants. In this year's valuation, there were 4,042 active participants with an average age of 41.9, average years of service of 14.3 years and average payroll of \$79,273. The 3,906 active participants in the prior valuation had an average age of 42.1, average service of 14.5 years and average payroll of \$78,847.

The number of active Firefighters increased from 1,695 to 1,778 as of December 31, 2018. Their average age in this valuation is 41.6, their average years of service is 14.1, and their average salary is \$76,785. In the last valuation, these averages were 41.5, 14.1, and \$77,486, respectively.

The number of active Police Officers increased from 2,211 to 2,264 as of December 31, 2018. The average age of this group decreased from 42.6 to 42.3, the average service decreased from 14.7 to 14.4, and the average salary increased from \$79,890 to \$81,227.

Distribution of Active Participants as of December 31, 2018

ACTIVES BY AGE

800 700 600 500 400 300 200 100 ■ Fire ■ Police

ACTIVES BY YEARS OF SERVICE



Section 2: Actuarial Valuation Results as of January 1, 2019 for the Fire and Police Pension Fund, San **Antonio**

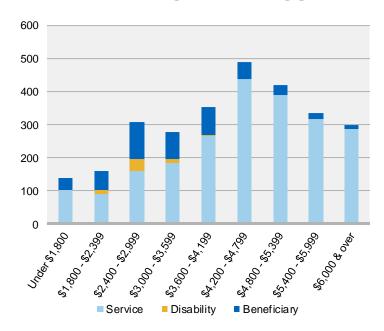
Retired Participants and Beneficiaries

As of December 31, 2018, 2,296 retired participants and 483 beneficiaries were receiving total monthly benefits of \$11,896,666. For comparison, in the previous valuation, there were 2,231 retired participants and 488 beneficiaries receiving monthly benefits of \$11,310,563. The 2018 retiree count includes 127 former spouses receiving benefits and the beneficiary count includes 35 dependent children receiving benefits. In the prior valuation there were 121 former spouses and 39 dependent children receiving benefits.

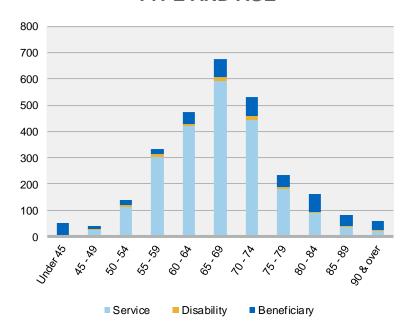
As of December 31, 2018, the average monthly benefit for retired participants and beneficiaries is \$4,281, compared to \$4,160 in the previous valuation. The average age for retired participants and beneficiaries is 68.1 in the current valuation, compared with 67.8 in the prior valuation.

Distribution of Pensioners and Beneficiaries as of December 31, 2018

PENSIONERS AND BENEFICIARIES BY TYPE AND MONTHLY AMOUNT



PENSIONERS AND BENEFICIARIES BY TYPE AND AGE



Section 2: Actuarial Valuation Results as of January 1, 2019 for the Fire and Police Pension Fund, San **Antonio**

Historical Plan Population

The chart below demonstrates the progression of the active population over the last ten years. The chart also shows the growth among the retired population over the same time period.

PARTICIPANT DATA STATISTICS: 2009 - 2018

_	A	ctive Participan	pants Retired Participants and B			eneficiaries
Year Ended December 31 ¹	Count	Average Age	Average Service	Count	Average Age	Average Monthly Amount
2009	3,735	40.7	13.9	2,074	65.5	\$3,373
2010	3,808	40.7	13.4	2,150	65.9	3,491
2011	3,904	40.9	13.4	2,182	66.3	3,573
2012	3,925	41.2	13.6	2,255	66.7	3,712
2013	3,955	41.5	13.9	2,317	67.1	3,796
2014	3,944	41.9	14.3	2,373	67.4	3,879
2015	3,815	42.4	14.8	2,478	67.4	3,951
2016	3,787	42.4	14.8	2,634	67.5	4,049
2017	3,906	42.1	14.5	2,719	67.8	4,160
2018	4,042	41.9	14.3	2,779	68.1	4,281

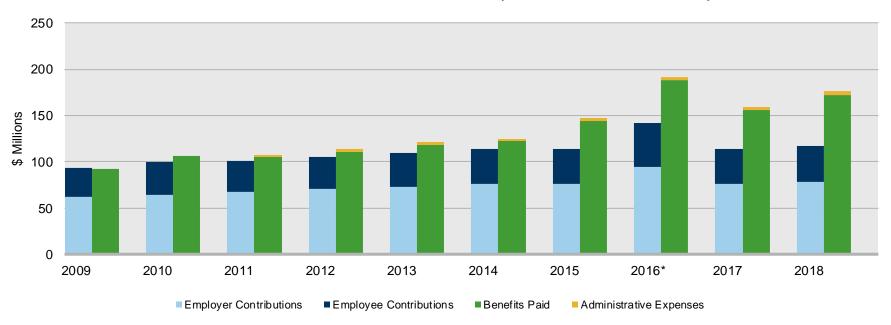
¹Prior to 2016, the valuation cycle was for the 12-month period ending September 30.

Financial Information

Retirement plan funding anticipates that, over the long term, both contributions (less administrative expenses) and investment earnings (less investment fees) will be needed to cover benefit payments. Retirement plan assets change as a result of the net impact of these income and expense components.

Additional financial information, including a summary of transactions for the valuation year, is presented in Section 3, Exhibits D, E and F.

COMPARISON OF CONTRIBUTIONS MADE WITH BENEFITS AND EXPENSES PAID FOR YEARS ENDED SEPTEMBER 30, 2009 - DECEMBER 31, 2018



^{*}The cash flows shown for 2016 reflect a 15-month period, due to the change in Plan Year from a September 30 year-end to a December 31 year-end.

It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable. The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

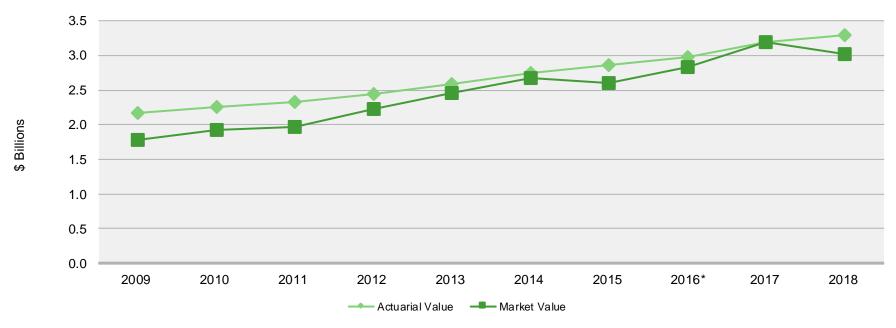
With the 2018 valuation, the actuarial value of assets was reset to market value, and asset method was revised to reflect a five-year smoothing method with a 20% corridor. Market value gains and losses will be recognized prospectively over a five-year period.

DETERMINATION OF ACTUARIAL VALUE OF ASSETS FOR YEAR ENDED DECEMBER 31, 2018

1.	Market value of assets, December 31, 2018				\$3,015,158,660
		Original	Percent	Unrecognized	
2.	Calculation of unrecognized return	Amount ¹	Deferred	Amount ²	
	(a) Year ended December 31, 2018	-\$352,315,393	80%	-\$281,852,314	
	(b) Year ended December 31, 2017	N/A	60%	N/A	
	(c) Year ended December 31, 2016	N/A	40%	N/A	
	(d) Year ended December 31, 2015	N/A	20%	N/A	
	(e) Year ended December 31, 2014	N/A	0%	<u>N/A</u>	
	(f) Total unrecognized return				-281,852,314
3.	Preliminary actuarial value: (1) - (2f)				\$3,297,010,974
4.	Adjustment to be within 20% corridor				0
5.	Final actuarial value of assets as of December 31, 2018: (3) +	(4)			3,297,010,974
6.	Actuarial value as a percentage of market value: (5) ÷ (1)				109.3%
7.	Amount deferred for future recognition ³ : (1) - (5)				-\$281,852,314
²Re		Amount recognized on Dec Amount recognized on Dec	•	-\$70,463,079 -70,463,079	

Both the actuarial value and market value of assets are representations of the Fund's financial status. As investment gains and losses are gradually taken into account, the actuarial value of assets tracks the market value of assets. The actuarial asset value is significant because the Fund's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

ACTUARIAL VALUE OF ASSETS VS. MARKET VALUE OF ASSETS AS OF DECEMBER 31, 2009 - 2018



*2016 reflects a 15-month period due to the change in Plan Year from a September 30 year-end to a December 31 year-end.

Actuarial Experience

To calculate any actuarially determined contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), any contribution requirement will decrease from the previous year. On the other hand, any contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience.

If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

The total loss is \$105,292,696, which includes \$70,463,079 in investment losses, \$23,510,577 in contribution gains, and \$58,340,194 in net losses from all other sources. The net experience variation from individual sources other than investments was 1.6% of the actuarial accrued liability. A discussion of the major components of the actuarial experience is on the following pages.

ACTUARIAL EXPERIENCE FOR YEAR ENDED DECEMBER 31, 2018

1	Net loss from investments ¹	-\$70,463,079
2	Net loss from administrative expenses	-546,058
3	Net gain from contributions	23,510,577
4	Net loss from other experience	<u>-57,794,136</u>
5	Net experience loss: 1 + 2 + 3 + 4	-\$105,292,696

¹Details on next page.

Investment Experience

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the Fund's investment policy. The rate of return on the market value of assets was -3.87% for the year ended December 31, 2018.

For valuation purposes, the assumed rate of return on the actuarial value of assets is 7.25%. The actual rate of return on an actuarial basis for the 2018 plan year was 5.03%. Since the actual return for the year was less than the assumed return, the Fund experienced an actuarial loss during the year ended December 31, 2018 with regard to its investments.

INVESTMENT EXPERIENCE

		Year Ei December		Year Ended 018 December 31, 2017	
		Market Value	Market Value Actuarial Value		Actuarial Value
1	Net investment income	-\$122,694,031	\$159,158,283	\$407,279,701	\$224,334,206
2	Average value of assets	3,167,191,205	3,167,191,205	2,811,899,221	2,954,236,470
3	Rate of return: 1 ÷ 2	-3.87%	5.03%	14.48%	7.59%
4	Assumed rate of return	7.25%	7.25%	7.25%	7.25%
5	Expected investment income: 2 x 4	229,621,362	229,621,362	203,862,694	214,182,144
6	Actuarial gain/(loss): 1 – 5	<u>-\$352,315,393</u>	<u>-\$70,463,079</u>	<u>\$203,417,007</u>	<u>\$10,152,062</u>

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis compared to the actual market value investment return for the last 20 years, including averages over select time periods.

INVESTMENT RETURN - ACTUARIAL VALUE VS. MARKET VALUE: 1999 - 2018

	Actuarial Investment		Market V Investment				Actuarial Value Investment Return		alue Return
Year Ended September					Year Ended December				
30	Amount	Percent	Amount	Percent	31 ¹	Amount	Percent	Amount	Percent
1999	\$110,999,526	12.17%	\$203,527,404	20.94%	2009	\$69,854,353	3.33%	-\$100,618,000	-5.36%
2000	138,497,891	13.35	208,388,392	17.52	2010	90,918,393	4.20	153,829,000	8.68
2001	88,556,000	7.44	-159,851,000	-11.32	2011	86,867,409	3.87	54,976,000	2.87
2002	53,114,613	4.13	-119,915,000	-9.51	2012	125,396,164	5.39	266,277,000	13.54
2003	82,016,767	6.10	179,311,000	15.66	2013	152,230,272	6.23	248,187,404	11.17
2004	102,912,368	7.18	158,002,000	11.87	2014	174,857,176	6.77	223,053,939	9.07
2005	130,912,911	8.49	207,914,000	13.90	2015	139,532,809	5.10	-47,586,525	-1.79
2006	147,923,772	8.82	173,218,000	10.15	2016 ²	167,460,723	6.15	287,674,638	10.87
2007	190,171,659	10.41	311,238,000	16.54	2017	224,334,2063	7.59	407,279,701	14.48
2008	105,099,890	5.24	-292,269,000	-13.40	2018	159,158,283	5.03	-122,694,031	-3.87
					Total	\$2,540,815,185		\$2,239,942,922	
				Most rec	ent five-year	average return	6.11%		5.44%
				Most rec	ent ten-year	average return	5.47%		5.83%
				Most recent 15-year average return		average return	6.10%		6.01%
				Most rec	ent 20-year	average return	6.40%		5.88%

Note: Each year's yield is weighted by the average asset value in that year.

³Excludes change in asset method.



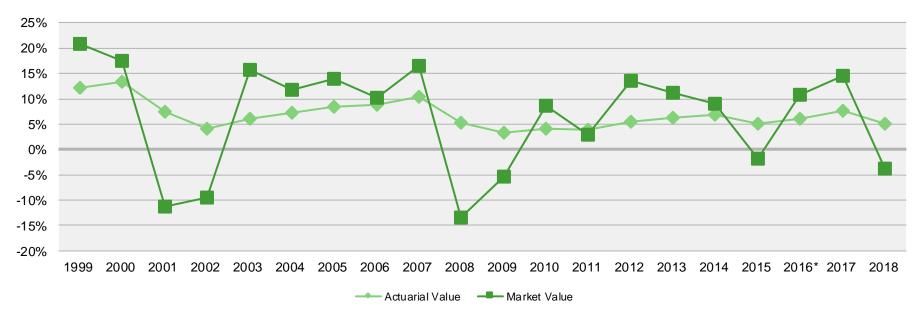


¹Prior to 2017, financial information is based on 12-month periods ending September 30.

²The amounts for the period ended December 31, 2016 cover the 15 months from October 1, 2015 through December 31, 2016. The actuarial and market returns for the year ended December 31, 2016 were 5.99% and 9.26%, respectively.

As described earlier in this section, the actuarial asset valuation method gradually recognizes fluctuations in the market value rate of return. The goal of this is to stabilize the actuarial rate of return and to produce more level pension plan costs.

MARKET AND ACTUARIAL RATES OF RETURN FOR YEARS ENDED SEPTEMBER 30, 1999 - DECEMBER 31, 2018



*Reflects a 15-month period due to the change in Plan Year from September 30 year-end to a December 31 year-end.

Administrative Expenses

Administrative expenses for the year ended December 31, 2018 totaled \$3,479,408 compared to the assumption of \$2,950,000. This resulted in a loss of \$546,058 for the year. Based on average expenses in the last three years, we have changed the assumption from \$2,950,000 to \$3,200,000 for the current year.

Contributions

Contributions for the year ended December 31, 2018 totaled \$117,494,748, compared to the recommended amount of \$94,922,777. This resulted in a gain of \$23,510,577 for the year, when adjusted for timing.

Other Experience

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- > the extent of turnover among participants,
- > retirement experience (earlier or later than projected),
- > mortality (more or fewer deaths than projected),
- the number of disability retirements (more or fewer than projected),
- salary increases (greater or smaller than projected), and
- > inflationary cost-of-living adjustments higher or lower than anticipated.

The net loss from this other experience for the year ended December 31, 2018 amounted to \$57,794,136, which is 1.5% of the actuarial accrued liability.

An actuarial audit of the Fund's 2018 valuation was completed earlier this year. One of the recommendations was that the procedures for projecting compensation for purposes of projecting plan benefits for current active members be updated. Segal agreed with that assessment, and the update accounts for \$27,131,613 of the experience loss this year, or roughly half of the total.

Changes in the Actuarial Accrued Liability

The actuarial accrued liability as of January 1, 2019 is \$3,749,250,860, an increase of \$211,020,352, or 6.0%, from the actuarial accrued liability as of the prior valuation date. The liability is expected to grow each year with normal cost and interest, and to decline due to benefit payments made. Additional fluctuations can occur due to actual experience that differs from expected (as discussed in the previous subsection).

Actuarial Assumptions and Methods

The assumption and method changes reflected in this report are:

- Administrative expenses increased from \$2,950,000 to \$3,200,000 for the year beginning January 1, 2019.
- > The period to amortize the unfunded liability was changed from 30 years to 20 years.
- > These changes increased the recommended contribution by \$7,456,227 and increased the effective amortization period by 0.10 years.
- **Details** on actuarial assumptions and methods are in *Section 4*, *Exhibit I*.

The Fund undergoes an in-depth study every five years to compare the actuarial assumptions to actual experience, and the assumptions are updated as appropriate. The last experience review was completed for the five-year period ended September 30, 2014.

Plan Provisions

- > There were no changes in plan provisions since the prior valuation.
- > A summary of plan provisions is in Section 4, Exhibit II.

Development of Unfunded Actuarial Accrued Liability

DEVELOPMENT FOR YEAR ENDED DECEMBER 31, 2018

1	Unfunded actuarial accrued liability at beginning of year	\$341,700,790
2	Normal cost at beginning of year	73,395,290
3	Total contributions	-117,494,748
4	Interest	
	• For whole year on 1 + 2 \$30,0	094,466
	• For half year on 3	<u>259,185</u>
	Total interest	<u>25,835,281</u>
5	Expected unfunded actuarial accrued liability	\$323,436,613
6	Change due to net experience gains and losses	128,803,273
7	Unfunded actuarial accrued liability at end of year	<u>\$452,239,886</u>

Recommended Contribution

The recommended contribution is equal to the normal cost payment and a 20-year level percentage-of-pay payment on the unfunded actuarial accrued liability (30 years for 2018). As of January 1, 2019, the recommended contribution is \$114,008,928, or 34.03% of payroll.

As set by State legislature, the total amount of annual contributions is comprised of a 12.32% of pay member contribution and a 24.64% of pay City contribution for a total contribution of 36.96% of pay. Since the actuarially calculated contribution is 34.03% of payroll, there is a margin of 2.93% of projected pay.

The calculated normal cost (including expenses) is 24.42% of projected payroll after adjustment for timing. The remaining 12.54% of projected payroll will amortize the unfunded actuarial accrued liability over a period of 13.89 years if all assumptions are met. This is a reasonable amortization period, and complies with the Texas State Pension Review Board's Guidelines for Actuarial Soundness.

The contribution requirement as of January 1, 2019 are based on the data previously described, the actuarial assumptions and Plan provisions described in Section 4, including all changes affecting future costs adopted at the time of the actuarial valuation, actuarial gains and losses, and changes in the actuarial assumptions.

RECOMMENDED CONTRIBUTION FOR YEAR BEGINNING JANUARY 1

		20	19	2018	
		Amount	% of Projected Payroll	Amount	% of Projected Payroll
1.	Normal cost	\$75,879,955		\$70,546,743	
2.	Administrative expenses	3,089,949		<u>2,848,547</u>	
3.	Total normal cost: (1) + (2), adjusted for timing	\$81,832,563	24.42%	\$76,055,869	23.86%
4.	Actuarial accrued liability	\$3,749,250,860		\$3,538,230,508	
5.	Actuarial value of assets	3,297,010,974		3,196,529,718	
6.	Unfunded actuarial accrued liability: (4) - (5)	\$452,239,886		\$341,700,790	
7.	Payment on unfunded actuarial accrued liability, adjusted for timing	32,176,365	9.60%	18,866,908	5.92%
8.	Total recommended contribution: (3) + (7)	<u>\$114,008,928</u>	<u>34.03%</u>	\$94,922,777	<u>29.78%</u>
9.	Projected payroll	\$335,065,889		\$318,753,547	

Note: Recommended contributions are assumed to be paid at the middle of every year.

Reconciliation of Recommended Contribution

The chart below details the changes in the recommended contribution from the prior valuation to the current year's valuation.

RECONCILIATION OF RECOMMENDED CONTRIBUTION **FROM JANUARY 1, 2018 TO JANUARY 1, 2019**

	Amount	% of Projected Payroll
Recommended Contribution as of January 1, 2018	\$94,922,777	29.78%
Effect of increase in projected payroll	4,857,815	0.00%
Effect of contributions more than recommended contribution	-1,323,247	-0.38%
Effect of investment loss	3,965,878	1.18%
Effect of other gains and losses on accrued liability	3,283,565	0.98%
Effect of change in amortization period, from 30 years to 20 years	7,206,074	2.15%
Effect of change in administrative expense assumption	250,000	0.07%
Net effect of other changes, including composition and number of participants	<u>846,066</u>	0.25%
Total change	\$19,086,151	4.25%
Recommended Contribution as of January 1, 2019	\$114,008,928	34.03%

Risk

Since the actuarial valuation results are dependent on a given set of assumptions and data as of a specific date, there is a risk that emerging results may differ significantly as actual experience differs from the assumptions.

This report does not contain a detailed analysis of the potential range of future measurements, but does include a brief discussion of some risks that may affect the Fund. We recommend a more detailed assessment of the risks to provide the Trustees with a better understanding of the risks inherent in the Plan. This assessment may include scenario testing, sensitivity testing, stress testing and stochastic modeling.

Investment Risk (the risk that returns will be different than expected)

If the actual return on market value for the next Plan Year were 1% different from the assumed (either higher or lower), the projected unfunded actuarial liability would change by 0.11%, or about \$6 million.

Since the Plan's assets are much larger than contributions, investment performance may create volatility in the recommended contribution. For example, for each 1% difference in return from the assumed return, the recommended contribution would increase or decrease by \$425,000 (0.12% of payroll).

The market value rate of return over the last 20 years has ranged from a low of -13.40% to a high of 20.94%.

Longevity Risk (the risk that mortality experience will be different than expected)

The actuarial valuation includes an expectation of future improvement in life expectancy. Emerging plan experience that does not match these expectations will result in either an increase or decrease in the recommended contribution.

Demographic Risk (the risk that participant experience will be different than assumed)

Examples of this risk include:

- Actual retirements occurring earlier or later than assumed. The value of retirement plan benefits is sensitive to the rate of benefit accruals and any early retirement subsidies that apply.
- More or less active participant turnover than assumed.
- Contribution Risk (the risk that actual contributions will be different from recommended contribution)

Plan contributions are set by statute. Periodic projections comparing expected statutory contributions with the projected recommended contributions may be developed to determine if the statutory amounts are sufficient to fund the Plan and to ensure the payment of promised benefits.

If contributions remain at current level and future experience matches the current assumptions, we project the unfunded actuarial accrued liability will be paid off in 13.9 years, in compliance with the Board's amortization policy. Currently, contribution risk for the Fund is negligible.

Maturity Measures

As pension plans mature, the cash need to fulfill benefit obligations will increase over time. Therefore, cash flow projections and analysis should be performed to assure that the Plan's asset allocation is aligned to meet emerging pension liabilities.

Currently the Plan has a non-active to active participant ratio of 0.69. For the prior year benefits paid, including BackDROP payments and a 13th check, were \$55.2 million more than contributions received. As the Plan matures, more cash will be needed from the investment portfolio to meet benefit payments.

While it is difficult to quantify the impact of potential experience, for the Pension Fund, each 1% change in the actuarial cost factors would result in a change in the recommended contribution of \$3.5 million.

GFOA Funded Liability by Type

The Actuarial Accrued Liability represents the present value of benefits earned, calculated using the plan's actuarial cost method. The Actuarial Value of Assets reflects the financial resources available to liquidate the liability. The portion of the liability covered by assets reflects the extent to which accumulated plan assets are sufficient to pay future benefits, and is shown for liabilities associated with employee contributions, pensioner liabilities, and other liabilities. The Government Finance Officers Association (GFOA) recommends that the funding policy aim to achieve a funded ratio of 100 percent.

GFOA FUNDED LIABILITY BY TYPE AS OF DECEMBER 31

	2019	2018
Actuarial accrued liability (AAL)		
Active member contributions	\$454,806,679	\$436,169,664
Retirees and beneficiaries	2,000,711,128	1,915,171,011
Active and inactive members (employer-financed)	1,293,733,053	1,186,889,833
Total	\$3,749,250,860	\$3,538,230,508
Actuarial value of assets	\$3,297,010,974	\$3,196,529,718
Cumulative portion of AAL covered		
Active member contributions	100.00%	100.00%
Retirees and beneficiaries	100.00%	100.00%
Active and inactive members (employer-financed)	65.04%	71.21%

Section 3: Supplemental Information

EXHIBIT A - TABLE OF PLAN COVERAGE

A-1 Total

	Year Ended D		
Category	2018	2017	Change From Prior Year
Active participants in valuation:			
• Number	4,042	3,906	3.5%
Average age	41.9	42.1	-0.2
Average years of service	14.3	14.5	-0.2
Total payroll	\$320,420,427	\$307,974,442	4.0%
Average payroll	79,273	78,847	0.5%
Account balances	454,806,679	436,169,664	4.3%
Total active vested participants	1,165	1,181	-1.4%
Inactive vested participants ¹	1	3	-66.7%
Inactive nonvested participants due a refund	19	23	-17.4%
Retired participants:			
Number in pay status	2,232	2,167	3.0%
Average age	67.2	66.8	0.4
 Average monthly benefit 	\$4,528	\$4,412	2.6%
Disabled participants:			
Number in pay status	64	64	0.0%
Average age	66.8	65.8	1.0
Average monthly benefit	\$2,735	\$2,677	2.2%
Beneficiaries:			
Number in pay status	483	488	-1.0%
Average age	72.4	72.5	-0.1
Average monthly benefit	\$3,343	\$3,235	3.3%

¹Terminated participants with 20 or more years of service are included as inactive vested participants.

EXHIBIT A – TABLE OF PLAN COVERAGE

A-2 Fire

	Year Ended I		
Category	2018	2017	Change From Prior Year
Active participants in valuation:			
Number	1,778	1,695	4.9%
Average age	41.6	41.5	0.1
Average years of service	14.1	14.1	0.0
Total payroll	\$136,523,301	\$131,337,982	3.9%
Average payroll	76,785	77,486	-0.9%
Account balances	194,492,769	182,261,236	6.7%
Total active vested participants	460	441	4.3%
Inactive vested participants ¹	0	0	N/A
Inactive nonvested participants due a refund	9	10	-10.0%
Retired participants:			
Number in pay status	916	908	0.9%
Average age	68.2	67.5	0.7
Average monthly benefit	\$4,593	\$4,508	1.9%
Disabled participants:			
Number in pay status	28	28	0.0%
Average age	70.0	69.0	1.0
Average monthly benefit	\$2,752	\$2,697	2.0%
Beneficiaries:			
Number in pay status	195	206	-5.3%
Average age	74.1	74.6	-0.5
Average monthly benefit	\$3,589	\$3,471	3.4%

¹Terminated participants with 20 or more years of service are included as inactive vested participants.

EXHIBIT A – TABLE OF PLAN COVERAGE

A-3 Police

	Year Ended I		
Category	2018	2017	Change From Prior Year
Active participants in valuation:			
Number	2,264	2,211	2.4%
Average age	42.3	42.6	-0.3
Average years of service	14.4	14.7	-0.3
Total payroll	\$183,897,046	\$176,636,460	4.1%
Average payroll	81,227	79,890	1.7%
Account balances	260,313,909	253,908,428	2.5%
Total active vested participants	705	740	-4.7%
Inactive vested participants ¹	1	3	-66.7%
Inactive nonvested participants due a refund	10	13	-23.1%
Retired participants:			
Number in pay status	1,316	1,259	4.5%
Average age	66.5	66.3	0.2
Average monthly benefit	\$4,483	\$4,343	3.2%
Disabled participants:			
Number in pay status	36	36	0.0%
Average age	64.3	63.3	1.0
Average monthly benefit	\$2,722	\$2,661	2.3%
Beneficiaries:			
Number in pay status	288	282	2.1%
Average age	71.2	70.8	0.4
Average monthly benefit	\$3,176	\$3,061	3.8%

¹Terminated participants with 20 or more years of service are included as inactive vested participants.

EXHIBIT B - PARTICIPANTS IN ACTIVE SERVICE AS OF DECEMBER 31, 2018 BY AGE, YEARS OF SERVICE, AND AVERAGE PAYROLL

B-1 Total

					Years of	Service				
Age	Total	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40 & over
Under 25	125	125								
	\$58,489	\$58,489								
25 - 29	386	318	68							
	63,555	61,839	\$71,575							
30 - 34	568	212	279	77						
	69,630	62,196	72,818	\$78,547						
35 - 39	681	72	229	323	57					
	74,423	61,994	71,383	77,533	\$84,714					
40 - 44	648	7	112	184	311	34				
	80,814	56,287	71,979	77,143	84,961	\$96,902				
45 - 49	735	3	16	98	276	315	27			
	86,512	57,724	75,753	77,626	83,550	91,757	\$97,428			
50 - 54	505		15	21	54	213	147	55		
	90,918		75,402	79,516	81,376	89,344	96,854	\$99,105		
55 - 59	309			4	6	79	106	109	5	
	92,387			85,017	80,121	88,683	94,107	94,314	\$93,032	
60 - 64	77				10	11	19	27	7	3
	93,758				81,280	93,893	91,466	98,834	101,280	\$86,149
65 & over	8					2	1	2	1	2
	88,822					87,632	88,975	89,798	92,317	87,213
Total	4,042	737	719	707	714	654	300	193	13	5
	\$79,273	\$61,319	\$72,232	\$77,656	\$84,033	\$90,890	\$95,567	\$96,265	\$97,418	\$86,575

EXHIBIT B - PARTICIPANTS IN ACTIVE SERVICE AS OF DECEMBER 31, 2018 BY AGE, YEARS OF SERVICE, AND AVERAGE PAYROLL

B-2 Fire

	Years of Service									
Age	Total	0 - 4	5 - 9	10 – 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40 & ove
Under 25	34	34								-
	\$58,062	\$58,062								-
25 - 29	143	132	11							-
	61,377	60,754	\$68,851							-
30 - 34	282	140	113	29						-
	66,302	61,257	69,815	\$76,971						-
35 - 39	365	45	137	147	36					-
	72,181	62,635	69,405	74,759	\$84,149					-
40 - 44	328		48	106	149	25				-
	80,075		68,467	75,145	84,227	\$98,515				-
45 - 49	281			40	135	103	3			-
	83,953			75,346	82,839	88,551	\$90,944			-
50 - 54	183				16	94	38	35		-
	88,376				75,960	87,658	92,263	\$91,758		-
55 - 59	137					22	43	68	4	
	90,379					91,641	90,007	90,271	\$89,277	
60 - 64	23						2	15	3	
	93,253						91,367	95,410	90,831	\$86,14
65 & over	2									
	87,213									87,21
Total	1,778	351	309	322	336	244	86	118	7	
	\$76,785	\$60,935	\$69,390	\$75,158	\$83,267	\$89,507	\$91,068	\$91,366	\$89,943	\$86,57

EXHIBIT B - PARTICIPANTS IN ACTIVE SERVICE AS OF DECEMBER 31, 2018 BY AGE, YEARS OF SERVICE, AND AVERAGE PAYROLL

B-3 Police

	Years of Service									
Age	Total	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	
Under 25	91	91							-	
	\$58,649	\$58,649							-	
25 - 29	243	186	57						-	
	64,836	62,610	\$72,101						-	
30 - 34	286	72	166	48					-	
	72,911	64,021	74,863	\$79,499					-	
35 - 39	316	27	92	176	21				-	
	77,014	60,925	74,328	79,851	\$85,683				-	
40 - 44	320	7	64	78	162	9			-	
	81,572	56,287	74,614	79,857	85,637	\$92,424			-	
45 - 49	454	3	16	58	141	212	24		-	
	88,096	57,724	75,753	79,199	84,230	93,314	\$98,238		-	
50 - 54	322		15	21	38	119	109	20	-	
	92,363		75,402	79,516	83,656	90,675	98,454	\$111,964	-	
55 - 59	172			4	6	57	63	41		
	93,986			85,017	80,121	87,542	96,905	101,020	\$108,05	
60 - 64	54				10	11	17	12		
	93,974				81,280	93,893	91,477	103,114	109,11	
65 & over	6					2	1	2		
	89,358					87,632	88,975	89,798	92,31	
Total	2,264	386	410	385	378	410	214	75		
	\$81,227	\$61,669	\$74,374	\$79,745	\$84,713	\$91,714	\$97,375	\$103,974	\$106,13	

EXHIBIT C – RECONCILIATION OF PARTICIPANT DATA

	Active	Inactive Vested		Retired		
	Participants	Participants	Disableds	Participants	Beneficiaries	Total
Number as of January 1, 2018	3,906	3	64	2,167	488	6,628
New participants	241	N/A	N/A	N/A	N/A	241
Terminations – with vested accruals	0	0	0	0	0	0
Terminations – without vested rights	-1	N/A	N/A	N/A	N/A	-1
Retirements	-87	-2	N/A	89	N/A	0
New disabilities	0	0	0	N/A	N/A	0
Return to work	0	0	0	0	N/A	0
• Deceased	-4	0	0	-30	-22	-56
New beneficiaries	0	0	0	0	22	22
Lump sum cash-outs	-13	0	0	0	0	-13
Rehire	0	0	N/A	0	N/A	0
 Payment period for dependent children expired 	N/A	N/A	0	0	-5	-5
Data adjustments	0	0	0	0	0	0
QDRO adjustments ¹	<u>0</u>	<u>0</u>	<u>0</u>	<u>6</u>	<u>0</u>	<u>6</u>
Number as of January 1, 2019	4,042	1	64	2,232	483	6,822

Note: Chart excludes terminated participants due a refund of employee contributions.

¹The data includes 7 new former spouses receiving benefit under qualified domestic relations orders (QDROs), and excludes one former spouse whose benefit terminated during the year.

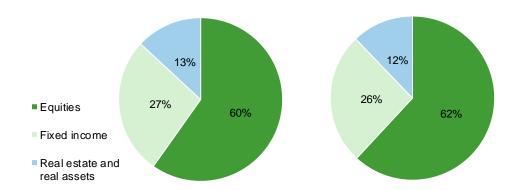
EXHIBIT D – SUMMARY STATEMENT OF INCOME AND EXPENSES ON A MARKET VALUE BASIS

		Year Ended December 31, 2018		nded 31, 2017
Net assets at market value at the beginning of the year		\$3,196,529,718		\$2,834,548,425
Contribution income:				
Employer contributions	\$78,312,472		\$75,915,522	
Employee contributions	39,182,276		37,958,082	
Less administrative expenses	<u>-3,479,408</u>		<u>-3,034,563</u>	
Net contribution income		\$114,015,340		\$110,839,041
Investment income:				
 Interest, dividends and other income 	\$60,942,510		\$58,859,990	
Asset appreciation	-168,171,996		363,837,203	
 Less investment fees 	<u>-15,464,545</u>		<u>-15,417,492</u>	
Net investment income		<u>-\$122,694,031</u>		<u>\$407,279,701</u>
Total income available for benefits		-\$8,678,691		\$518,118,742
Less benefit payments:				
 Benefits 	-\$152,400,479		-\$133,932,070	
 BackDROP payments 	-19,373,514		-21,188,375	
 Refunds 	<u>-918,374</u>		<u>-1,017,004</u>	
Net benefit payments		-\$172,692,367		-\$156,137,449
Change in market value of assets		-\$181,371,058		\$361,981,293
Net assets at market value at the end of the year		\$3,015,158,660		\$3,196,529,718

EXHIBIT E - SUMMARY STATEMENT OF PLAN ASSETS

	Decembe	r 31, 2018	December	· 31, 2017
Cash equivalents		\$57,717,618		\$56,287,760
Total accounts receivable		17,071,460		21,259,395
Investments:				
• Equities	\$1,766,873,231		\$1,946,469,658	
Fixed income	801,735,469		816,117,253	
Real estate and real assets	386,278,955		382,089,409	
 Property, plant and equipment¹ 	<u>515,913</u>		<u>535,027</u>	
Total investments at market value		\$2,955,403,568		\$3,145,211,347
Total assets		\$3,030,192,646		\$3,222,758,502
Total accounts payable		-15,033,986		-26,228,784
Net assets at market value		\$3,015,158,660		\$3,196,529,718
Net assets at actuarial value		\$3,297,010,974		\$3,196,529,718

¹Represents less than 0.1% of the total investments



Section 3: Supplemental Information as of January 1, 2019 for the Fire and Police Pension Fund, San Antonio

EXHIBIT F – DEVELOPMENT OF THE FUND THROUGH DECEMBER 31, 2018

Year Ended December 31 ¹	Employer Contributions	Employee Contributions	Net Investment Return ²	Admin. Expenses	Benefit Payments	Market Value of Assets at Year-End	Actuarial Value of Assets at Year-End	Actuarial Value as a Percent of Market Value
2009	\$62,344,000	\$31,172,000	-\$100,618,000	\$0	\$92,522,000	\$1,775,438,000	\$2,166,923,759	122.1%
2010	64,498,000	34,849,000	153,829,000	0	106,640,000	1,921,974,000	2,250,549,152	117.1%
2011	67,328,000	33,663,000	54,976,000	2,728,000	105,159,000	1,970,054,000	2,330,520,561	118.3%
2012	70,389,000	35,193,000	266,277,000	2,747,000	111,164,000	2,228,002,000	2,447,587,725	109.9%
2013	73,255,620	36,629,009	248,187,404	2,714,633	118,680,884	2,464,678,516	2,588,307,109	105.0%
2014	76,145,635	38,072,618	223,053,939	2,789,578	122,305,997	2,676,855,133	2,752,286,963	102.8%
2015	75,801,715	37,901,064	-47,586,525	2,903,392	144,157,312	2,595,910,683	2,858,461,847	110.1%
2016 ³	94,972,075	47,485,016	287,674,638	3,568,003	187,925,984	2,834,548,425	2,976,885,674	105.0%
2017	75,915,522	37,958,082	407,279,701	3,034,563	156,137,449	3,196,529,718	3,196,529,718	100.0%
2018	78,312,472	39,182,276	-122,694,031	3,479,408	172,692,367	3,015,158,660	3,297,010,974	109.3%

¹Prior to 2016, financial information was based on 12-month periods ending September 30.

²On a market basis, net of investment fees.

³Reflects the 15-month period from October 1, 2015 through December 31, 2016.

EXHIBIT G – DEFINITION OF PENSION TERMS

The following list defines certain technical terms for the convenience of the reader:

Actuarial Accrued Liability for Actives:	The equivalent of the accumulated normal costs allocated to the years before the valuation date.
Actuarial Accrued Liability for Pensioners and Beneficiaries:	The single-sum value of lifetime benefits to existing pensioners and beneficiaries. This sum takes account of life expectancies appropriate to the ages of the annuitants and the interest that the sum is expected to earn before it is entirely paid out in benefits.
Actuarial Cost Method:	A procedure allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability that are used to determine the recommended contribution.
Actuarial Gain or Loss:	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., assets earn more than projected, salary increases are less than assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results yield in actuarial liabilities that are larger than projected. Actuarial gains will shorten the time required for funding of the actuarial balance sheet deficiency while actuarial losses will lengthen the funding period.
Actuarially Equivalent:	Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV):	The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. Each such amount or series of amounts is: Adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.) Multiplied by the probability of the occurrence of an event (such as survival, death, disability, withdrawal, etc.) on which the payment is conditioned, and Discounted according to an assumed rate (or rates) of return to reflect the time value of money.

Actuarial Present Value of Future Plan Benefits:	The Actuarial Present Value of benefit amounts expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age, anticipated future compensation, and future service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation:	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB, such as the Actuarially Determined Contribution (ADC) and the Net Pension Liability (NPL).
Actuarial Value of Assets (AVA):	The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly plans use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the ADC.
Actuarially Determined:	Values that have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.
Actuarially Determined Contribution (ADC):	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's funding policy. The ADC consists of the Employer Normal Cost and the Amortization Payment.
Amortization Method:	A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.
Amortization Payment:	The portion of the pension plan contribution, or ADC, that is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

Assumptions or Actuarial Assumptions:	The estimates upon which the cost of the Fund is calculated, including:
	<u>Investment return</u> - the rate of investment yield that the Fund will earn over the long-term future;
	Mortality rates - the death rates of employees and pensioners; life expectancy is based on these rates;
	Retirement rates - the rate or probability of retirement at a given age or service;
	<u>Disability rates</u> – the probability of disability retirement at a given age;
	<u>Withdrawal rates</u> - the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement;
	Salary increase rates - the rates of salary increase due to inflation and productivity growth.
Closed Amortization Period:	A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Open Amortization Period.
Decrements:	Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or withdrawal.
Defined Benefit Plan:	A retirement plan in which benefits are defined by a formula applied to the member's compensation and/or years of service.
Defined Contribution Plan:	A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.
Employer Normal Cost:	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Experience Study:	A periodic review and analysis of the actual experience of the Fund that may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.
Funded Ratio:	The ratio of the actuarial value of assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the market value of assets (MVA), rather than the AVA.

GASB 67 and GASB 68:	Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68. These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves.
Investment Return:	The rate of earnings of the Fund from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.
Net Pension Liability (NPL):	The Net Pension Liability is equal to the Total Pension Liability minus the Plan Fiduciary Net Position.
Normal Cost:	That portion of the Actuarial Present Value of pension plan benefits and expenses allocated to a valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefits that are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated.
Open Amortization Period:	An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. If the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period with level percentage of payroll is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never decrease, but will become smaller each year, in relation to covered payroll, if the actuarial assumptions are realized.
Plan Fiduciary Net Position:	Market value of assets.
Total Pension Liability (TPL):	The actuarial accrued liability under the entry age normal cost method and based on the blended discount rate as described in GASB 67 and 68.
Unfunded Actuarial Accrued Liability:	The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative, in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.
Valuation Date or Actuarial Valuation Date:	The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date.

Section 4: Actuarial Valuation Basis

EXHIBIT I – ACTUARIAL ASSUMPTIONS AND ACTUARIAL COST METHOD

Rationale for Assumptions:	on recommendations by Se September 30, 2014. The in experience study report. As	The assumptions and methods upon which this valuation is based were set by the Board of Trustees, based on recommendations by Segal Consulting following a five-year experience study for the period ended September 30, 2014. The information and analysis used in selecting each assumption are shown in that experience study report. Assumptions are generally reviewed and updated on a five-year cycle. Based on professional judgment, no changes are required at this time.				
Net Investment Return:	the actuary. The assumptio expectations, and profession	n is a long-term estimate on al judgment. As part of the as and anticipated risk pre	the Pension Fund's Board of Trustees, with input from derived from historical data, current and recent market ne analysis, a building block approach was used that miums for each of the portfolio's asset classes as well			
Administrative Expenses:	3,200,000 payable mid-yea beginning of the year)	r for the year beginning Ja	nuary 1, 2019 (equivalent to \$3,089,949 payable at the			
Salary Increases:	Years of Service	Rate (%)				
	1	14.25%				
	2	11.25				
	3	6.25				
	4	5.75				
	5	5.25	-			
	6	4.75				
	7-9	4.25				
	10 or more	3.75				
		Includes an underlying 3.00% inflation component Assumed to occur at the beginning of each year				
Payroll Growth:	3.50% (used to amortize the	3.50% (used to amortize the unfunded actuarial accrued liability as a level percentage of payroll)				

Cost-of-Living Adjustments*:							
Retirement before October 1, 1999: Retirement on or after October 1, 1999:	3.00% 2.25% *Valuation li beginning o		actual COLA grant	ed for 2019. The stat	ed assumptions ap	ply to 2020 forward,	at the
Mortality Rates: Pre-retirement:		mployee Mortalit of Scale MP-201		s loaded by 7% fo	r females, project	ed generationally f	from 2
Healthy annuitants:		lealthy Annuitant using 50% of Sca		with rates loaded b	y 7% for females,	, projected generat	tionally
Disabled annuitants:				set forward six yea % of Scale MP-201		led by 7% for fema	ales,
	Police Pen	sion Fund as of t	he measurement		y tables were ther	sperience of the Find the Find the Pind	
Duty Death Percentages:	10% of dea	aths are assumed	d to be in the line	of duty			
Annuitant Mortality Rates:			Rate (%)				
			Heal	thy ¹	Disa	bled ¹	
		Age	Male	Female	Male	Female	
		55	0.57	0.39	0.83	0.60	
		60	0.78	0.56	1.19	0.94	
		65	1.10	0.86	1.84	1.52	
		70	1.68	1.38	2.96	2.47	
		75	2.68	2.24	4.98	4.15	
		80	4.47	3.73	8.67	7.25	
		85	7.75	6.47	15.13	12.81	
		90	13.59	11.46	23.65	20.96	
			not include generat				

Termination	Rates	before
Retirement:		

			Rate	(%)		
	Mortal	ity ¹	Disak	oility	Withd	rawal
Age	Male	Female	Fire	Police	Fire	Police
20	0.04	0.02	0.01	0.02	0.25	1.00
25	0.05	0.02	0.01	0.03	0.25	1.00
30	0.05	0.02	0.01	0.03	0.25	0.80
35	0.05	0.03	0.01	0.04	0.25	0.80
40	0.06	0.04	0.02	0.07	0.25	0.60
45	0.10	0.07	0.04	0.11	0.25	0.60
50	0.17	0.12	0.00	0.00	0.00	0.00
55	0.28	0.18	0.00	0.00	0.00	0.00
60	0.47	0.26	0.00	0.00	0.00	0.00

¹Rates shown do not include generational projection.

Retirement Rates:

Fit	re	Polic	:e
Years of Service	Rate %	Years of Service	Rate %
20 - 24	1.5%	20 - 21	1.5%
25 - 28	2.5	22 - 24	2.0
29	5.0	25	3.0
30	10.0	26	5.0
31	20.0	27	7.0
32	25.0	28	9.0
33 - 37	35.0	29	14.0
38 - 39	25.0	30	20.0
40	100.0	31 - 32	25.0
		33	40.0
		34 - 39	50.0
		40	100.0

Retirement is assumed to occur no later than age 65 if participant has at least 20 years of service.

²Disability rates cease at 21 years of service

³Withdrawal rates cease at first eligibility for retirement

Retirement Rates for Inactive Vested Participants:	Former participants with rights to deferred benefits are assumed to retire at earliest eligibility.
Description of Weighted Average Retirement Age:	Age 59.4 for Firefighters and 58.1 for Police Officers, determined as follows: The weighted average retirement age for each participant is calculated as the sum of the product of each potential current or future retirement age times the probability of surviving from current age to that age and then retiring at that age, assuming no other decrements. The overall weighted retirement age is the average of the individual retirement ages based on all the active participants included in the January 1, 2019 actuarial valuation.
Percent Married:	90%
Age of Spouse:	Females three years younger than males
Marriage after Retirement:	The retiree liability includes a 0.35% load and the disability liability includes a 0.80% load to account for unmarried retirees marrying after retirement.
Beneficiary Liability:	The spousal beneficiary liability includes a 2% load to account for future increased spousal benefits when dependent children receiving benefits reach the age of majority and are no longer eligible to receive benefits.
Utilization of BackDROP:	95% of retiring Firefighters and new beneficiaries are assumed to elect a four-year BackDROP. Firefighters who retire prior to 24 years of service are not assumed to utilize the BackDROP provisions of the plan.
	75% of retiring Police Officers and new beneficiaries are assumed to elect a three-year BackDROP. Police Officers who retire prior to 23 years of service are not assumed to utilize the BackDROP provisions of the plan.
13th and 14th Checks:	For purposes of estimating the cost of this asymmetric benefit, active liabilities are loaded by 0.03% and non-active liabilities are loaded by 0.1%.
Sick Leave:	For purposes of calculating Fund benefits, total service at decrement is increased by 1.0% for Firefighters and 0.2% for Police Officers to recognize inclusion of sick leave.
Decrement Methodology:	Decrement rates are independent probabilities, and all decrements are assumed to occur at the beginning of the valuation year.
Benefit Limits:	Salary and benefit limitations under IRC Sections 401(a)(17) and 415 are disregarded for purposes of determining the valuation liabilities.
Actuarial Value of Assets:	Market value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual market return and the expected return on the market value, and is recognized over a five-year period, further adjusted, if necessary, to be within 20% of the market value.
Actuarial Cost Method:	Entry Age Actuarial Cost Method. Entry Age is age at the member's hire date. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are based on costs allocated as a level percentage of compensation.
Justification for Change in Actuarial Assumptions and Methods:	Based on past experience and future expectations, the administrative expense assumption was increased from \$2,950,000 to \$3,200,000.
	For purposes of developing the recommended contribution, the amortization period for unfunded actuarial accrued liability was decreased from 30 years to 20 years to reflect the stated funding policy.

EXHIBIT II – SUMMARY OF PLAN PROVISIONS

This exhibit summarizes the major provisions of the Plan included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

Plan Year:	January 1 through December 31
Plan Status:	Ongoing
Normal Retirement:	
Service Requirement	20 years of service and contributions, regardless of age
Amount	2.25% of Average Salary for each of the first 20 years of service, plus5.00% of Average Salary for each of the next 7 years of service, plus2.00% of Average Salary for each of the next 3 years of service, plus0.50% of Average Salary for each year of service thereafter,with a maximum benefit percentage of 87.50%.
Average Salary	The average of the highest three years of annual salary during the five-year period ending on the date of retirement.
Disability:	
Eligibility	Immediately eligible upon membership, payable after 30 days of continuous disability
Amount	50% of Average Salary
Catastrophic Injury Disability: Eligibility	Be unable to secure any type of third-party employment, or engage in any self-employment, and as a result make an annual income below the poverty level.
Amount	87.50% of Average Salary
Termination Benefits:	No benefits are vested prior to eligibility for disability or normal retirement benefits, or at death. However, a participant may receive a refund of member contributions without interest.

Survivor's Pre-Retirement Death Benefit (death not in line of duty):	
Eligibility	Immediately upon membership
Amount	Spouse - Participant's accrued benefit, with a minimum of 50% of average salary and a maximum based on 27 years of service. 25% of the benefit is paid to the children who are under age 18 or disabled, if any, divided equally among them.
	Children only (under age 18, or disabled) -Participant's accrued benefit, with a minimum of 50% of average salary and a maximum based on 27 years of service. Benefits are divided equally among the children.
	Dependent parents, no wife or children - 33% of Average Salary, if two; 25% if one.
	No dependents - Lump sum equal to ten times the accrued retirement benefit based on service and salary at time of death, or a refund of member contributions, if greater.
	Wholly-dependent orphaned children - 100% of the surviving spouse's benefit for life.
Survivor's Pre-Retirement Death Benefit (death in line of duty): Eligibility	Immediately upon membership
Amount	Immediately upon membership Surviving spouse and dependent children will receive a total pension equal to the salary, including longevity pay, of the member at the time of death.
Post-Retirement Death Benefit:	
Amount	Percentage of Average Salary available for retirement benefit, with a maximum benefit based on 27 years of service, with the percentage based on the formula in effect on the date of the retiree's death minus BackDROP period; maximum benefit equal to benefit being received by retiree at death.
	For marriages after retirement if the widow was married less than five years a lump sum of \$15,000 is payable and if the widow was married at least five years than the widow is eligible for the entire death benefit of a surviving spouse starting at age 55.
	If a retiree dies leaving no beneficiaries, the estate is entitled to an amount equal to ten times the annual annuity awarded on the date of retirement, minus any payments already made to the retiree.
Cost-of-Living Adjustments:	If retirement was before October 1, 1999, the benefits are adjusted annually by 100% of the CPI, provided the index shows an increase, if the percentage increase is 8% or less. If the increase is more than 8%, the benefits shall be increased by 8% plus a percentage equal to 75% of the percentage increase that is more than 8%. If retirement is on or after October 1, 1999, benefits are adjusted by 75% of the CPI.
13 th and 14 th Pension Checks:	The Board may authorize the disbursement of a 13 th pension check in a year in which the arithmetic average of the annual rates of return for the most recent five years exceeds the assumed rate by at least 100 basis points. A 14 th check may be authorized if the five-year average return exceeds the assumed rate by at least 300 basis points.

BackDROP:	
Eligibility	Participants who are eligible to retire may elect a BackDROP. (Not applicable to line-of-duty or disability). The surviving spouse of an active member may elect a BackDROP, but the service upon which the spousal BackDROP benefit is based may not exceed 27 years of service.
Amount	The backward deferred retirement option plan (BackDROP) benefit provides a lump sum payment based on pay and service as of the BackDROP retirement date times the number of months elected in exchange for a reduced monthly benefit. The monthly benefit is based on pay and all service as of the BackDROP retirement date plus sick leave credit.
BackDROP Retirement Date	Actual retirement date minus number of months elected. The number of months cannot exceed the lesser of 60 months or the number of months of service in excess of 20 years.
Contributions:	
Member contributions	Members pay 12.32% of total salary, excluding overtime pay
City contributions	The City pays 24.64% of total salary, excluding overtime pay
Changes in Plan Provisions:	There have been no changes in plan provisions since the last valuation.

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